

## Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 SSO-00 NSCE-00 INRE-00 AID-05 CEA-01

CIAE-00 COME-00 EB-07 EA-06 FRB-03 INR-07 IO-10

NEA-09 NSAE-00 RSC-01 OPIC-03 SP-02 TRSE-00 CIEP-01

LAB-04 SIL-01 OMB-01 FEA-01 AEC-05 DODE-00 FPC-01

H-01 INT-05 L-02 NSC-05 PM-03 SAM-01 OES-03 SS-15

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O 010835Z FEB 75

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TO SECSTATE WASH DC IMMEDIATE 5248

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E.O. 11652: N/A

TAGS: ENRG, TECH, OECD

SUBJECT: ENERGY R AND D

REF: A. OECD PARIS 2688

B. OECD PARIS 694

1. SUMMARY. OECD SECRETARIAT IS PREPARING PROPOSAL FOR ENERGY R AND D ORGANIZATION TO SERVE NEEDS OF BOTH IEA AND OECD. DEPSEC GEN BELIEVES IEA REQUIREMENTS AS WELL AS INTERESTS OF NON-IEA OECD COUNTRIES WILL BE MET. SECRETARIAT PLANS CONSULT KEY COUNTRIES AND HOPES REACH AGREEMENT AT FEBRUARY 20 AD HOC GROUP MEETING, WITH ADOPTION OF COUNCIL DECISION IN MARCH. ACTION REQUESTED: RESPONSE TO WOOTTON INVITATION FOR WORKING BREAKFAST WITH ENDERS FEBRUARY 6. END SUMMARY.

2. DEPSEC GEN WOOTTON TOLD US JANUARY 30 THAT HE, IEA EXECUTIVE DIRECTOR LANTZKE, SCIENCE DIRECTOR OSHIMA AND LIMITED OFFICIAL USE

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NEA DEPUTY DIRECTOR WILLIAMS HAD REACHED AGREEMENT ON

PROPOSAL FOR ORGANIZATIONAL STRUCTURE TO SUPPORT ENERGY R AND D WORK OF IEA AND OECD. WOOTTON DESCRIBED PROPOSAL AS "DUAL-STAFF" ARRANGEMENT ANALOGOUS TO THAT OF COMBINED SECRETARIAT FOR IEA AND NON-IEA OECD ENERGY ACTIVITIES. PROPOSAL APPARENTLY WILL BE SIMILAR, BUT NOT IDENTICAL, TO EARLIER DRAFT PROPOSALS FOR RESTRUCTURING OECD NUCLEAR ENERGY AGENCY INTO AN ENERGY RESEARCH AND DEVELOPMENT AGENCY (THOUGH WOOTTON PREFERS NOT TO USE TERM "ERDA" IN ORDER TO AVOID CONFUSION WITH US ERDA). IEA COUNTRIES, HE SAID, WOULD BE ABLE TO USE NEW ORGANIZATION AS DECIDED WITHIN IEA BY VIRTUE OF THEIR PREPONDERANT POSITION ON STEERING COMMITTEE.

3. WOOTTON BELIEVES PROPOSAL WILL BOTH SATISFY IEA NEEDS FOR CONTROL OVER PARTICIPATION IN IEA PROJECTS AND BE ACCEPTABLE TO NON-IEA OECD MEMBERS. HE NOTED THAT NEA STATUTE PROVIDES FOR POSSIBILITY OF ACTIVITIES IN WHICH LESS THAN FULL MEMBERSHIP PARTICIPATES. IN ANSWER TO OUR COMMENT THAT NEA STATUTE DOES NOT PERMIT EXCLUSION OF A COUNTRY THAT WISHES TO PARTICIPATE IN AN ACTIVITY, HE SAID PROPOSAL WOULD PROVIDE CLEAR AUTHORITY FOR PROJECTS IN WHICH NON-IEA COUNTRIES WOULD TAKE PART ONLY WITH IEA CONCURRENCE.

4. WE NOTED OUR UNDERSTANDING THAT WASHINGTON DID NOT FEEL ESTABLISHMENT OF PERMANENT STRUCTURE FOR ENERGY R AND D WAS URGENT AT THIS STAGE IN IEA PROGRAM. WE SAID WE DOUBTED WASHINGTON WOULD WANT TO RISK INCREASING DIFFICULTIES OF ESTABLISHING CONSUMER SOLIDARITY UNNECESSARILY AS MIGHT BE THE CASE IN RAISING R AND D ORGANIZATIONAL QUESTION IN THIS WAY. WE SAID WE EXPECTED WASHINGTON WOULD TAKE "AGNOSTIC" VIEW, QUITE WILLING TO CONSIDER USING BROADENED NEA IF IT WAS CREATED BUT UNWILLING TO COMMIT ITSELF TO PROPOSALS AS MADE TO DATE.

5. WOOTTON, HOWEVER, FEELS THAT IF KEY COUNTRIES AGREE TO PROPOSAL, DECISION COULD BE MADE QUICKLY AND COULD HELP DEMONSTRATE CONSUMER COUNTRIES' RESOLVE ON R AND D ELEMENT OF CONSUMER CONCERTATION PRIOR TO PRODUCER/ LIMITED OFFICIAL USE

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CONSUMER PREPARATORY CONFERENCE.

6. WOOTTON SAID SECRETARIAT WOULD CONSULT INFORMALLY WITH US, JAPAN, GERMANY AND UK ON BASIS OF INFORMAL PAPER TO BE COMPLETED BY TUESDAY OF NEXT WEEK. FOR THIS PURPOSE HE VERY MUCH HOPES ASSISTANT SECRETARY ENDERS WILL MEET WITH HIM AND LANTZKE AT BREAKFAST FEBRUARY 6 (REF A, PARA 4A) TO GIVE THEM HIS JUDGMENT

AS TO FEASIBILITY AND ACCEPTABILITY TO US OF PROPOSAL.  
WOOTTON WOULD PLAN TO VISIT WASHINGTON ABOUT FEBRUARY 17  
WITH OSHIMA AND WILLIAMS FOR FURTHER DISCUSSIONS WITH  
US AND THEN PROCEED TO TOKYO HOPEFULLY TO OBTAIN GOJ  
AGREEMENT. PROPOSAL WOULD BE CONSIDERED BY FEBRUARY 20  
MEETING OF IEA AD HOC GROUP ON ENERGY R AND D. WOOTTON  
THOUGHT IT SHOULD BE POSSIBLE TO PRESENT IT TO COUNCIL  
FOR APPROVAL BY MID-MARCH.

7. COMMENT: PROPOSAL IS IN RESPONSE TO COMMITMENT

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OPIC-03 SP-02 TRSE-00 CIEP-01 LAB-04 SIL-01 OMB-01

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WOOTTON UNDERTOOK AT JANUARY 6 DINNER MEETING WITH  
SIEVERING VANDERRYN AND MISSION OFFICERS (REF B).  
ALTHOUGH AD HOC GROUP CHAIRMAN SCHMIDT-KUESTER FEELS  
NEED FOR SOLID SUPPORT AND PERSONALLY STRONGLY FAVORS  
APPROACH BASED ON PRESENT NEA, ON BASIS OUR DISCUSSIONS  
HERE WE BELIEVE MAJORITY OF IEA MEMBERS (INCLUDING UK,  
FRG, JAPAN AND CANADA) SEE NO NEED FOR IMMEDIATE  
DECISION ON RESTRUCTURING OF R AND D ACTIVITIES, AND  
PREFER TO WAIT FOR SUBSTANTIVE RESULTS OF NINE WORKING

GROUPS BEFORE DECIDING WHAT TYPE OF ORGANIZATIONAL STRUCTURE WOULD BE MOST APPROPRIATE. THUS, OPPOSITION FROM OTHERS TO LATEST VERSION OF ERDA PROPOSAL CAN BE ANTICIPATED.

AS AGREED AT DINNER MEETING, TEMPORARY ARRANGEMENTS HAVE BEEN MADE TO PROVIDE SECRETARIAT SUPPORT UNTIL DECISION REACHED ON ERDA. PERSONNEL HAVE BEEN ASSIGNED ON PART-TIME BASIS FROM WITHIN SECRETARIAT (NEA AND SCIENCE DIRECTORATE) TO SUPPORT NINE PROJECTS. THERE IS NO FULL-TIME SUPPORT FOR IEA R AND D PROGRAM WITHIN SECRETARIAT NOW, HOWEVER, AND BURDEN OF LIMITED OFFICIAL USE

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ARRANGEMENTS AND COORDINATION FALLS LARGELY ON SUNAMI, DIVISION CHIEF FOR LONG-TERM COOPERATION, AND OFFICE DIRECTOR ABOVE HIM, KELLY. MISSION CONTINUES TO FEEL THAT IMMEDIATE ASSIGNMENT FROM WITHIN SECRETARIAT OF FULL-TIME STAFF OR APPOINTMENT OF CONSULTANT(S) WOULD BE DESIRABLE UNTIL PERMANENT R AND D SUPPORT ARRANGEMENT DEVELOPS.  
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